

#### Telford and Wrekin Local Plan 2011-31

Please note: Where parenthesis is shown in the checklist i.e (A1) this relates to the references used for each document submitted for examination. The full list is shown separately.

This note was prepared by AMEC and URS on behalf of the Planning Advisory Service. It aims to help local authorities prepare their plans in advance of an examination, taking into account the requirements of the National Planning Policy Framework. A separate checklist looks at legal compliance.

#### In summary – the key requirements of plan preparation are:

- Has the plan been positively prepared i.e. based on a strategy which seeks to meet objectively assessed requirements?
- Is the plan justified?
- Is it based on robust and credible evidence?
- Is it the most appropriate strategy when considered against the alternatives?
- Is the document effective?
- Is it deliverable?
- Is it flexible?
- Will it be able to be monitored?
- Is it consistent with national policy?

#### The Tests of Soundness at Examination

The starting point for the examination is the assumption that the Council has submitted what it considers to be a sound plan. Those seeking changes should demonstrate why the plan is unsound by reference to one or more of the soundness criteria.

The tests of soundness are set out in the National Planning Policy Framework (NPPF) (para 182): "The Local Plan will be examined by an independent inspector whose role is to assess whether the plan has been prepared in accordance with the Duty to Cooperate, legal and procedural requirements, and whether it is sound. A local planning authority should submit a plan for examination which it considers is 'sound' ", namely that it is:

1. Positively Prepared: based on a strategy which seeks to meet objectively assessed development and infrastructure requirements

This means that the Development Plan Document (DPD) should be based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving

sustainable development. The NPPF, together with the Marine Policy Statement (MPS) set out principles through which the Government expects sustainable development can be achieved.

#### 2. Justified: the most appropriate strategy when considered against the reasonable alternatives, based on proportionate evidence

This means that the DPD should be based on a robust and credible evidence base involving:

- Research/fact finding: the choices made in the plan are backed up by facts.
- Evidence of participation of the local community and others having a stake in the area; and

The DPD should also provide the most appropriate strategy when considered against reasonable alternatives. These alternatives should be realistic and subject to sustainability appraisal. The DPD should show how the policies and proposals help to ensure that the social, environmental, economic and resource use objectives of sustainability will be achieved.

#### 3. Effective: deliverable over its period based on effective joint working on cross-boundary strategic priorities

This means the DPD should be deliverable, requiring evidence of:

- Sound infrastructure delivery planning;
- Having no regulatory or national planning barriers to delivery;
- Delivery partners who are signed up to it; and
- Coherence with the strategies of neighbouring authorities, including neighbouring marine planning authorities.
- The DPD should be flexible and able to be monitored.

The DPD should indicate who is to be responsible for making sure that the policies and proposals happen and when they will happen. The plan should be flexible to deal with changing circumstances, which may involve minor changes to respond to the outcome of the monitoring process or more significant changes to respond to problems such as lack of funding for major infrastructure proposals. Although it is important that policies are flexible, the DPD should make clear that major changes may require a formal review including public consultation. Any measures which the Council has included to make sure that targets are met should be clearly linked to an Annual Monitoring Report.

#### 4. Consistent with national policy: enabling the delivery of sustainable development

The demonstration of this is a 'lead' policy on sustainable development which specifies how decisions are to be made against the sustainability criterion (see the Planning Portal for a model policy www.planningportal.gov.uk). If you are not using this model policy, the Council will need to provide clear and convincing reasons to justify its approach.

The following table sets out the requirements associated with these four tests of soundness. Suggestions for evidence which could be used to support these requirements are set out, although these have to be viewed in the context of the plan being prepared. Please don't assume that you have got to provide all of these, they are just suggestions of what could be relevant.

In addition, the Legal Compliance checklist (a separate document, see <a href="https://www.pas.gov.uk">www.pas.gov.uk</a>) should be completed to ensure that this aspect is covered.

The Duty to Co-operate will also be assessed as part of the examination process.

Where relevant, Examination Library references have been shown to help the Inspector locate relevant evidence documents.

**Soundness Test and Key Requirements** 

**Possible Evidence** 

**Evidence Provided** 

**Positively Prepared:** the plan should be prepared based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development.

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Vision and Objectives  Has the LPA clearly identified what the issues are that the DPD is seeking to address? Have priorities been set so that it is clear what the DPD is seeking to achieve?  Does the DPD contain clear vision(s) and objectives which are specific to the place? Is there a direct relationship between the identified issues, the vision(s) and the objectives?  Is it clear how the policies will meet the objectives? Are there any obvious gaps in the policies, having regard to the objectives of the DPD?  Have reasonable alternatives to the quantum of development and overall spatial strategy been considered?  Are the policies internally consistent?  Are there realistic timescales related to the objectives?  Does the DPD explain how its key policy objectives will be achieved?	<ul> <li>Sections of the DPD and other documents which set out (where applicable) the vision, strategic objectives, key outcomes expected, spatial portrait and issues to be addressed.</li> <li>Relevant sections of the DPD which explain how policies derive from the objectives and are designed to meet them.</li> <li>The strategic objectives of the DPD, and the commentary in the DPD of how they derive from the spatial portrait and vision, and how the objectives are consistent with one another.</li> <li>Sections of the DPD which address delivery, the means of delivery and the timescales for key developments through evidenced infrastructure delivery planning.</li> <li>Confirmation from the relevant agencies that they support the objectives and the identified means of delivery.</li> <li>Information in the local development scheme, or provided separately, about the scope and content (actual and intended) of each DPD showing how they combine to provide a coherent policy structure.</li> </ul>	Chapter 2 of the local plan (A1) sets out the borough profile (or 'spatial portrait'), vision and objectives for the period up to 2031.  The borough profile is used as the basis for a 'Strengths and Challenges' analysis, linked to each topic heading of the plan. The analysis underpins the policies set out in the subsequent sections. This ensures that the policies are rooted in the issues identified as important to the future planning of the borough.  The council has prepared, separately, an Infrastructure Delivery Plan (IDP) (E3), which assesses in considerable detail the likely future infrastructure demands required to support delivery of the overall growth ambition of the plan. A number of policies in the plan deal with the provision of various categories of infrastructure and the mechanisms for securing provision. The IDP has been worked up in consultation with a range of service providers.  Policies are also linked to specific objectives and this is followed through in the monitoring and delivery section of the plan.
The presumption in favour of sustainable	• An evidence base which establishes the development needs of the plan area (see Justified below) and includes a flexible approach to	Relevant evidence base:

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
development (NPPF paras 6-17)  Plans and decisions need to take local circumstances into account, so that they respond to the different opportunities for achieving sustainable development in different areas.  Local Plans should meet objectively assessed needs, with sufficient flexibility to adapt to rapid change, unless:  —any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole; or  —specific policies in this Framework indicate development should be restricted.	<ul> <li>delivery (see 'Section 3 Effective', below).</li> <li>An audit trail showing how and why the quantum of development, preferred overall strategy and plan area distribution of development were arrived at.</li> <li>Evidence of responding to opportunities for achieving sustainable development in different areas (for example, the marine area)</li> </ul>	* Telford & Wrekin Objectively Assessed Housing Need – Final Report (Documents C2a-i, C2a-ii)  *Retail and Leisure Capacity Study (Documents C1e, C1fi-iii); Further detail set out in the Technical Paper – Housing Growth June 2016 (Document B2a)  Audit trail:  *S&O consultation document 2013, inc. SA/HRA of growth options (strategy & policies) (Documents D2a, D2b);  *PHES consultation document 2014(distribution) (Document D3a)  *TWLP Reg 18 consultation document 2015, inc. draft SA (Documents D4a, D4b)  *TWLP Reg 19 Publication document 2016 inc SA report (Documents D5a, D5b)
Policies in Local Plans should follow the approach of the presumption in favour of sustainable development so that it is clear that development which is sustainable can be approved without delay. All plans should be based upon and reflect the presumption in favour of sustainable development, with clear policies that will guide how the presumption should be applied locally.	A policy or policies which reflect the principles of the presumption in favour of sustainable development (see model policy at www.planningportal.gov.uk)	The local plan includes Policy SP4 Presumption in Favour of Sustainable Development. This follows the NPPF, but also includes additional criteria based on local issue factors.

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Objectively assessed needs  The economic, social and environmental needs of the authority area addressed and clearly presented in a fashion which makes effective use of land and specifically promotes mixed use development, and take account of crossboundary and strategic issues.  Note: Meeting these needs should be subject to the caveats specified in Paragraph 14 of the NPPF (see above).  NPPF Principles: Delivering sustainable developed.	<ul> <li>Background evidence papers demonstrating requirements based on population forecasts, employment projections and community needs.</li> <li>Technical papers demonstrating how the aspirations and objectives of the DPD are related to the evidence, and how these are to be met, including from consultation and associated with the Duty to Co-operate.</li> </ul>	Relevant evidence:  *Telford & Wrekin Objectively Assessed Housing Need – Final Report (C2a-i, C2a-ii);  *Technical Paper - Housing Growth 2016 (B2a)  *TWLP Duty to Cooperate Statement 2016 (A6)
Building a strong, competitive economy (paras 18-22)		
Set out a clear economic vision and strategy for the area which positively and proactively encourages sustainable economic growth (21),	Articulation of a clear economic vision and strategy for the plan area linked to the Economic Strategy, LEP Strategy and marine policy documents where appropriate.	Relevant evidence:  * Technical Paper – Employment (Document B1a)  * Enterprise Telford – Driving Growth & Prosperity – Economic Development Strategy 2016 (Document C1d)
Recognise and seek to address potential barriers to investment, including poor environment or any lack of infrastructure, services or housing (21)	<ul> <li>A criteria-based policy which meets identified needs and is positive and flexible in planning for specialist sectors, regeneration, infrastructure provision, environmental enhancement.</li> <li>An up-to-date assessment of the deliverability of allocated employment sites, to meet local needs, (taking into account that LPAs should avoid the long term protection of sites allocated for employment use where there is no reasonable prospect of an allocated site being used for that purpose) para (22)</li> </ul>	Relevant evidence:  *Telford and Wrekin Employment Land Review (Telford & Wrekin Employment Land Review 2012 – Interim Report (Document C1b));  *Chapter 4 of the local plan covers policies for employment land  *Technical Paper – Employment 2016

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
		(Document B1a)
		*Telford & Wrekin Local Plan 2011- 2031 - Infrastructure Delivery Plan (Document E3)
2. Ensuring the vitality of town centres (paras 23-37)		
Policies should be positive, promote competitive town centre environments, and set out policies for the management and growth of centres over the plan period (23)	<ul> <li>The Plan and its policies may include such matters as: definition of networks and hierarchies; defining town centres; encouragement of residential development on appropriate sites; allocation of appropriate edge of centre sites where suitable and viable town centre sites are not available; consideration of retail and leisure proposals which cannot be accommodated in or adjacent to town centres.</li> </ul>	Relevant evidence:  * Technical Paper – Managing our Urban Centres (Document B1b)  *Retail and Leisure Capacity Study 2014 (WYG) (Documents C1fi-C1f-iii);
		*Chapter 4 of the local plan covers policies for the retail hierarchy. Policies Map (A2) defines the PSA for the town centre. Policies also for town centre uses outside designated centres.
Allocate a range of suitable sites to meet the scale and type of retail, leisure, commercial,	<ul> <li>An assessment of the need to expand (the) town centre(s), considering the needs of town centre uses.</li> </ul>	Relevant evidence:
office, tourism, cultural, community services and residential development needed in town centres (23)	Primary and secondary shopping frontages identified and allocated.	*Retail and Leisure Capacity Study (WYG) (2015 errata corrected) (Document C1f-iii);
		Policies map identifies the necessary primary shopping areas based on analysis consistent with NPPF;
		*Technical Paper – Managing our

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
		Urban Centres (Document B1b)
3. Supporting a prosperous rural economy (para 28)		
Support sustainable economic growth in rural areas. Planning strategies should promote a strong rural economy by taking a positive approach to new development. (28)	Where relevant include a policy or policies which support the sustainable growth of rural businesses; promote the development and diversification of agricultural businesses; support sustainable rural tourism and leisure developments, and support local services and facilities.	TWLP Policy EC3 promotes economic development in the rural area. Policy EC12 supports rural tourism in the context of sustainable development.
4. Promoting sustainable transport (paras 29-41)		
Facilitate sustainable development whilst contributing to wider sustainability and health objectives. (29)  Balance the transport system in favour of sustainable transport modes and give people a real choice about how they travel whilst recognising that different policies will be required in different communities and opportunities to maximise sustainable transport solutions will vary from urban to rural areas. (29)  Encourage solutions which support reductions in greenhouse gas emissions and congestion (29) including supporting a pattern of development which, where reasonable to do so, facilitates the use of sustainable modes of transport. (30)  Local authorities should work with neighbouring authorities and transport providers to develop strategies for the provision of viable infrastructure necessary to support sustainable development. (31)	<ul> <li>Joint working with adjoining authorities, transport providers and Government Agencies on infrastructure provision in order to support sustainable economic growth with particular regard to the facilities referred to in paragraph 31.</li> <li>Policies encouraging development which facilitates the use of sustainable modes of transport and a range of transport choices where appropriate, particularly the criteria in paragraph 35.</li> <li>A spatial strategy and policy which seeks to reduce the need to travel through balancing housing and employment provision.</li> <li>Policy for major developments which promotes a mix of uses and access to key facilities by sustainable transport modes.</li> <li>If local (car parking) standards have been prepared, are they justified and necessary? (39)</li> <li>Identification and protection of sites and routes where infrastructure could be developed to widen transport choice linked to the Local Transport Plan.</li> </ul>	Relevant evidence:  *Technical Paper: Highways, Transport and Parking (Document B4a)  * IDP Transport modelling (Document C4a-ii) carried out in partnership with Highways England,, and Parking standards based on empirical evidence;  *Chapter 8 of the local plan covers transport policies, inc. sustainable travel modes, safeguarding transport infrastructure routes, and parking standards etc  *IDP inc. transport modelling prepared in partnership with Highways England  *DtC on various transport-related matters;

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Opportunities for sustainable transport modes have been taken up depending on the nature and location of the site, to reduce the need for		Overall plan strategy to balance housing and employment growth (focus on Telford and Newport);
major transport infrastructure. (32) Ensure that developments which generate significant movement are located where the need to travel will be minimised and the use of sustainable transport modes can be maximised (34)		*Parking standards based on local evidence gathering (and a mix or sources. Please refer to Telford & Wrekin Council Parking Standards Evidence Paper (C4b);
Plans should protect and exploit opportunities for the use of sustainable transport modes for		Policy HO2 does promote a mix of use of major housing sites;
the movement of goods or people. (35)  Policies should aim for a balance of land uses so that people can be encouraged to minimize journey lengths for employment, shopping, leisure, education and other activities. (37)		Policy COM1 promotes multiple uses of community facilities
For larger scale residential developments in particular, planning policies should promote a mix of uses in order to provide opportunities to undertake day-to-day activities including work on site. Where practical, particularly within large-scale developments, key facilities such as primary schools and local shops should be located within walking distance of most properties. (38)		
The setting of car parking standards including provision for town centres. (39-40)		
Local planning authorities should identify and protect, where there is robust evidence, sites and routes which could be critical in developing infrastructure to widen transport choice. (41)		
5. Supporting high quality communications infrastructure (paras 42-46)		

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Support the expansion of the electronic communications networks, including telecommunications' masts and high speed broadband. (43)  Local planning authorities should not impose a ban on new telecommunications development in certain areas, impose blanket Article 4 directions over a wide area or a wide range of telecommunications development or insist on minimum distances between new telecommunications development and existing development. (44)	Policy supporting the expansion of electronic communications networks, including telecommunications and high speed broadband, noting the caveats in para 44.	Policy C7 and C8 promotes communications networks (i.e. broadband) and telecommunications development (i.e masts) subject to certain criteria, in line with the NPPF.  Relevant evidence:  *Superfast Broadband project details referred to in the IDP (E3). Separate from this the Council receives an annual update from the mobile phone industry on deficiencies in the system
6. Delivering a wide choice of high quality housing (paras 47-55)		
Identify and maintain a rolling supply of specific deliverable sites sufficient to provide five years'	<ul> <li>Identification of:</li> <li>a) five years or more supply of specific deliverable sites; plus the</li> </ul>	Relevant evidence:
worth of housing against their housing	buffer as appropriate	*SHLAA 2012 (C2c)
requirements; this should include an additional buffer of 5% or 20% (moved forward from later in the plan period) to ensure choice and competition in the market for land. 20% buffer applies where there has been persistent under delivery of housing(47)	<ul> <li>Where this element of housing supply includes windfall sites, inclusion of 'compelling evidence' to justify their inclusion (48)</li> <li>A SHLAA</li> </ul>	Policy HO1, HO2 and HO3 of the local plan address housing land supply issues up to 2031.
		Policy HO1 establishes an up to date housing requirement;
		Policy HO2 identifies the allocations needed to support delivery of the requirement;
		The plan also identifies sufficient deliverable housing land (inc Table 10). This includes a suitable buffer;
		The plan includes a small allowance for very small windfall sites (<0.1ha),

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
		based on past delivery trends;
Identify a supply of developable sites or broad locations for years 6-10 and, where possible, years 11-15 (47).	Identification of a supply of developable sites or broad locations for: a) years 6-10; b) years 11-15	*The plan identifies a sufficient supply of developable sites to meet the housing requirement up to 2031;
Illustrate the expected rate of housing delivery through a trajectory; and set out a housing implementation strategy describing how a five year supply will be maintained. (47)	<ul> <li>A housing trajectory</li> <li>Monitoring of completions and permissions (47)</li> <li>Updated and managed SHLAA. (47)</li> </ul>	The plan sets out the housing trajectory (fig. 7) under Policy HO2, with has been updated in Housing Delivery Paper (B2b);  *Annual Monitoring data (E5)
Set out the authority's approach to housing density to reflect local circumstances (47).	Policy on the density of development.	*The plan covers density covered under design policies (Policy BE1);
Plan for a mix of housing based on current and future demographic and market trends, and needs of different groups (50) and caters for housing demand and the scale of housing supply to meet this demand. (para 159)	<ul> <li>Policy on planning for a mix of housing (including self-build, and housing for older people</li> <li>SHMA</li> <li>Identification of the size, type, tenure and range of housing) required in particular locations, reflecting local demand. (50)</li> <li>Evidence for housing provision based on up to date, objectively assessed needs. (50)</li> <li>Policy on affordable housing and consideration for the need for on-site provision or if off-site provision or financial contributions are sought, where these can these be justified and to what extent do they contribute to the objective of creating mixed and balanced communities. (50)</li> </ul>	Relevant evidence:  *T&W SHMA 2016 ( C2b-i) has been updated in light of new national and local data made available since the last SHMA;  *SHMA 2016, inc. the addendum ( C2b-ii) identifies the need for affordable housing over the plan period;  *Policy HO5 and HO6 address the level of affordable housing to be sought from new development above a certain threshold, taking into account evidence of need (SHMA) and viability (SHLAA Viability Study 2014

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
		(C2d));
In rural areas be responsive to local circumstances and plan housing development to reflect local needs, particularly for affordable housing, including through rural exception sites where appropriate (54).  In rural areas housing should be located where it will enhance or maintain the vitality of rural communities.	<ul> <li>Consideration of allowing some market housing to facilitate the provision of significant additional affordable housing to meet local needs.</li> <li>Consideration of the case for resisting inappropriate development of residential gardens. (This is discretionary)(para 53)</li> <li>Examples of special circumstances to allow new isolated homes listed at para 55.</li> </ul>	The local plan sets out a clear strategy for development in the rural area (Policies SP3) with a number of supporting detailed policies on various topic areas (i.e. housing (Policy HO10 and HO11), employment (Policy EC3), leisure (Policy EC3), tourism(Policy EC12));
		The strategy is supported by a Rural Settlements Technical Paper (B2f);
7. Requiring good design (paras 56-68)		
Develop robust and comprehensive policies that set out the quality of development that will be expected for the area (58).	<ul> <li>Inclusion of policy or policies which seek to increase the quality of development through the principles set out at para 58 and approaches in paras 59-61, linked to the vision for the area and specific local issues</li> </ul>	Policy BE1 of the Local Plan sets out the design criteria against which all planning applications will be judged.
8. Promoting healthy communities (paras 69-77)		
Policies should aim to design places which: promote community interaction, including through mixed-use development; are safe and accessible environments; and are accessible developments (69).	<ul> <li>Inclusion of a policy or policies on inclusive communities.</li> <li>Promotion of opportunities for meetings between members of the community who might not otherwise come into contact with each other, including through mixed-use developments which bring together those who work, live and play in the vicinity; safe and accessible environments where crime and disorder, and the fear of crime, do not undermine the quality of life or community</li> </ul>	The Local Plan seeks to promote healthy communities through the vision and objectives (Aim 2 and 4); Also through the implementation of a range of policies that can influence good health outcomes, for example, Policy C1 which promotes sustainable

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
	cohesion; and accessible developments, containing clear and legible pedestrian routes, and high quality public space, which encourage the active and continual use of public areas. (69)	travel modes such as cycling and walking.
Policies should plan positively for the provision and use of shared space, community facilities and other local services (70).	<ul> <li>Inclusion of a policy or policies addressing community facilities and local service.</li> <li>Positive planning for the provision and integration of community facilities and other local services to enhance the sustainability of communities and residential environments; safeguard against the unnecessary loss of valued facilities and services; ensure that established shops, facilities and services are able to develop and modernize; and ensure that housing is developed in suitable locations which offer a range of community facilities and good access to key services and infrastructure.</li> </ul>	Relevant evidence:  * Telford & Wreikin Infrastructure Delivery Plan (2011 – 2031) (E3)  Policy C1 supports the provision of adequate community facilities to meet local needs;  The overall strategy of the plan seeks to balance and integrate the distribution of housing and employment opportunities, in order to reduce long distance journeys.
Identify specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities; and set locally derived standards to provide these (73).	<ul> <li>Identification of specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the local area. (73)</li> <li>A policy protecting existing open space, sports and recreational buildings and land from development, with specific exceptions. (74)</li> <li>Protection and enhancement of rights of way and access. (75)</li> </ul>	Relevant evidence:  *Local Green Infrastructure Study (2013) (C3d) shows where there are deficiencies and surpluses in the borough. Other key evidence documents include:  • Green Infrastructure Framework Evidence & Analysis (2012)(C3c)  • Telford and Wrekin Playing Pitch Strategy (2016)(C3i)  • Telford and Wrekin Local Play Strategy 2007 – 2017 (C3h)  • Sports Facilities Framework (2007 - 2027)(C3j)  Policies NE3, NE4 and NE5 seeks to

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
		maintain, enhance and protect the provision of formal and informal sports and recreation facilities and public open spaces throughout the borough. Policy NE 4 requires new development to make quantitative and/or qualitative improvements to the provision of open space.
Enable local communities, through local and neighbourhood plans, to identify special protection green areas of particular importance to them – 'Local Green Space' (76-78).	<ul> <li>Policy enabling the protection of Local Green Spaces. (Local Green Spaces should only be designated when a plan is prepared or reviewed, and be capable of enduring beyond the end of the plan period. The designation should only be used when it accords with the criteria in para 77). Policy for managing development within a local green space should be consistent with policy for Green Belts. (78)</li> </ul>	Policy NE3 recognises the need to protect and enhance 'locally important incidental open spaces' that exist throughout the borough.  Neighbourhood Development Plans are also a vehicle for achieving this aim, and a number of NDPs have and are in preparation.
9. Protecting Green Belt land (paras 79-92)		
Local planning authorities should plan positively to enhance the beneficial use of the Green Belt, such as looking for opportunities to provide access; to provide opportunities for outdoor sport and recreation; to retain and enhance landscapes, visual amenity and biodiversity; or to improve damaged and derelict land. (81)  Local planning authorities with Green Belts in their area should establish Green Belt	<ul> <li>Where Green Belt policies are included, these should reflect the need to:         <ul> <li>Enhance the beneficial use of the Green Belt. (81)</li> <li>Accord with criteria on boundary setting, and the need for clarity on the status of safeguarded land, in particular. (85)</li> <li>Specify that inappropriate development should not be approved except in very special circumstances. (87)</li> <li>Specify the exceptions to inappropriate development (89-90)</li> <li>Identify where very special circumstances might apply to</li> </ul> </li> </ul>	n/a

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
boundaries in their Local Plans which set the framework for Green Belt and settlement policy. (83)  When drawing up or reviewing Green Belt boundaries local planning authorities should take account of the need to promote sustainable patterns of development. (84)  Boundaries should be set using 'physical features likely to be permanent' amongst other things (85)	renewable energy development. (91)	
10. Meeting the challenge of climate change, flooding and coastal change (paras 93-108)		
Adopt proactive strategies to mitigate and adapt to climate change taking full account of flood risk, coastal change and water supply and demand considerations. (94)	<ul> <li>Planning of new development in locations and ways which reduce greenhouse gas emissions.</li> <li>Support for energy efficiency improvements to existing building.</li> <li>Local requirements are now covered by the Building Regulations</li> </ul>	Overall strategy seeks to direct the vast majority of future development towards established urban areas, rather than through inappropriate dispersal which would lead to ever increasing journeys distances with resultant increase in demand for fossil fuels;  Policy C1 which promotes alternatives to private car travel;  Policy ER1 Renewable Energy, which also mentions 'building efficiency measures';  Policies ER7, ER8 and ER9 which promote waste recycling;
Help increase the use and supply of renewable and low carbon energy through a strategy,	A strategy and policies to promote and maximise energy from renewable and low carbon sources,	Policy ER1 Renewable Energy

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
policies maximising renewable and low carbon energy, and identification of key energy sources. (97)	Identification of suitable areas for renewable and low carbon energy sources, and supporting infrastructure, where this would help secure the development of such sources (see also NPPF footnote 17)	*Technical Paper: Renewable Energy (B6c)
	<ul> <li>Identification of where development can draw its energy supply from decentralised, renewable or low carbon supply systems and for co-locating potential heat customers and suppliers. (97)</li> </ul>	
Minimise vulnerability to climate change and	Account taken of the impacts of climate change. (99)	Relevant Evidence:
manage the risk of flooding (99)	• Allocate, and where necessary re-locate, development away from flood risk areas through a sequential test, based on a SFRA. (100)	* Technical Paper: Water (B6b)
	Policies to manage risk, from a range of impacts, through suitable adaptation measures	* Assessment of flood risk (C6e, C6fi- iii)
		Policy ER12 Flood Risk Management
Take account of marine planning (105)	Ensure early and close co-operation on relevant economic, social and environmental policies with the Marine Management Organisation	n/a
	Review the aims and objectives of the Marine Policy Statement, including local potential for marine-related economic development	
	<ul> <li>Integrate as appropriate marine policy objectives into emerging policy</li> </ul>	
	Support of integrated coastal management (ICM) in coastal areas in line with the requirements of the MPS	
Manage risk from coastal change (106)	Identification of where the coast is likely to experience physical changes and identify Coastal Change Management Areas, and clarity on what development will be allowed in such areas.	n/a
	Provision for development and infrastructure that needs to be re- located from such areas, based on SMPs and Marine Plans, where appropriate.	

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
11. Conserving and enhancing the natural environment (paras 109-125)		
Protect valued landscapes (109)	<ul> <li>A strategy and policy or policies to create, protect, enhance and manage networks of biodiversity and green infrastructure.</li> <li>Policy which seeks to minimise the loss of higher quality agricultural land and give great weight to protecting the landscape and scenic beauty of National Parks, the Broads and AONBs.</li> </ul>	Relevant evidence:  *Landscape Character Assessments 2009 and 2014 (C3e-i, C3e-ii);  *Shropshire Hills Area of Outstanding Natural Beauty (AONB) Management Plan 2014 – 2019 (C3a)  * Strategic Landscape Study 2015 (C3f); Local Plan policies on the natural environment (Policies NE1 to NE7);
Prevent unacceptable risks from pollution and land instability (109)	Policy which seeks development which is appropriate for its location having regard to the effects of pollution on health, the natural environment or general amenity.	Policy BE1 Design Criteria requires all development to respect and respond positively to its context and which enhances the quality of the local built and natural environment. For this criteria to be achieved, development must be appropriately located.  Policy BE9 Land Stability  Policy BE10 Contamination  *Mining Safeguarded/Consideration Areas identified on the Policies Map (A2)
Planning policies should minimise impacts on biodiversity and geodiversity (117)	Identification and mapping of local ecological networks and geological conservation interests.	Relevant evidence:

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Planning policies should plan for biodiversity at a landscape-scale across local authority	Policies to promote the preservation, restoration and re-creation of priority habitats, ecological networks and the recovery of	*Technical Paper: Biodiversity, Geodiversity, Trees & Woodland (B3a)
boundaries (117)	priority species	* Green Infrastructure Strategy (C3c, C3d)
		The Green Network within the Telford and Newport urban areas have been mapped.
		Areas of biodiversity/ geodiversity have been shown in the appendix to the Local Plan (A1).
12. Conserving and enhancing the historic environment (paras 126-141)		
Include a positive strategy for the conservation and enjoyment of the historic environment,	<ul> <li>understanding of the cultural assets in the plan area, including assets most at risk.</li> <li>A map/register of historic assets</li> <li>A policy or policies which promote new development that will make a positive contribution to character and distinctiveness.</li> </ul>	Relevant evidence:
including heritage assets most at risk (126)		* Technical Paper: Historic Environment (B5a)
		*Ironbridge Gorge World Heritage
		Site Management Plan (2001 and updated 2010) (C5b)
		Policy BE3-BE8
		All conservation areas and Scheduled Ancient Monuments have been shown on the Policies Map.
		The Local Development Scheme 2015 (E1) commits the Council to prepare a Supplementary Planning Document for the Ironbridge Gorge World Heritage Site.

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
13. Facilitating the sustainable use of minerals (paras 142-149)		
It is important that there is a sufficient supply of material to provide the infrastructure, buildings, energy and goods that the country needs. However, since minerals are a finite natural resource, and can only be worked where they are found, it is important to make best use of them to secure their long-term conservation (142)  Minerals planning authorities should plan for a steady and adequate supply of industrial materials (146)	Account taken of the matters raised in relation to paragraph 143 and 145, including matters in relation to land in national / international designations; landbanks; the defining of Minerals Safeguarding Areas; wider matters relating to safeguarding; approaches if non-mineral development is necessary within Minerals Safeguarding Areas; the setting of environmental criteria; development of noise limits; reclamation of land; plan for a steady and adequate supply of aggregates. This could include evidence of co-operation with neighbouring and more distant authorities.	Relevant evidence:  *Minerals Safeguarding Areas/Minerals Consideration Areas as appropriately shown on the policies map (A2)  *DtC Statement (Shropshire /Staffordshire and the Black Country) (A6)  Policy ER2-ER6 specifically addresses the legacy of mining and minerals in the Telford and Wrekin area.The relevant mining areas have been identified on the Policies Map (A2)
To be 'justified' a DPD needs to be:  • Founded on a robust and credible evidence bas	• Founded on a robust and credible evidence base involving: research / fact finding demonstrating how the choices made in the plan are backed up by facts; an evidence of participation of the local community and others having a stake in the area.	
Participation  Has the consultation process allowed for effective engagement of all interested parties?	The consultation statement. This should set out what consultation was undertaken, when, with whom and how it has influenced the plan. The statement should show that efforts have been made to consult hard to reach groups, key stakeholders etc. Reference SCI	Relevant evidence:  *Telford and Wrekin Statement of Community Involvement (A7)  *TWLP Consultation Statement (2016) (A5a) and earlier documents (A5b and A5c)
Research / fact finding	The studies, reports and technical papers that provide the evidence for the policies set out in the DPD, the date of	The full evidence base has been

Alternatives Can it be shown that the LPA's chosen approach is the most appropriate given the reasonable alternatives? Have the reasonable alternatives been considered and is there a clear audit trail showing how and why the preferred approach was arrived at? Where a balance had to be struck in taking decisions between competing alternatives, is it clear how and why the decisions were taken?  Does the sustainability appraisal show how the  Reports and consultation documents produced in the early stages setting out how alternatives were developed and evaluated, and the reasons for selecting the preferred strategy, and reasons for rejecting the alternatives. This should include options covering not just the spatial strategy, but also the quantum of development, strategic policies and development management policies.  An audit trail of how the evidence base, consultation and SA have influenced the plan.  Sections of the SA Report showing the assessment of options and alternatives.	Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
Alternatives Can it be shown that the LPA's chosen approach is the most appropriate given the reasonable alternatives Phave the reasonable alternatives been considered and is there a clear audit trail showing how and why the preferred approach was arrived at? Where a balance had to be struck in taking decisions between competing alternatives, is it clear how and why the decisions were taken?  Does the sustainability appraisal show how the  Reports and consultation documents produced in the early stages setting out how alternatives were developed and evaluated, and the reasons for rejecting the preferred strategy, and reasons for rejecting the alternatives. This should include options covering not just the spatial strategy, but also the quantum of development, strategic policies and development management policies.  An audit trail of how the evidence base, consultation and SA have influenced the plan.  Sections of the SA Report showing the assessment of options and alternatives.	evidence base? What are the sources of evidence? How up to date, and how convincing is it?  What assumptions were made in preparing the	y a sound and credible are the sources of date, and how convincing ere made in preparing the onable and justified?  AND  Sections of the DPD (at various stages of development) and SA Report which illustrate how evidence supports the strategy, policies and proposals, including key assumptions.  OR  A very brief statement of how the main findings of consultation support the policies, with reference to: reports to the council on the issues raised during participation, covering both the front-loading and formulation phases; and any other information on community views and preferences.  OR  For each policy (or group of policies dealing with the same issue), a very brief statement of the evidence documents relied upon and	submitted alongside the Telford & Wrekin Local Plan submission document (available separately).  The evidence base has been referred to, where appropriate, in support of the overall strategy and individual policy areas within the plan, and expanded on within the relevant supporting technical paper.  The evidence on which the plan is based is up to date.  The SA has incorporated all relevant evidence as part of the overall appraisal process.
Can it be shown that the LPA's chosen approach is the most appropriate given the reasonable alternatives? Have the reasonable alternatives been considered and is there a clear audit trail showing how and why the preferred approach was arrived at? Where a balance had to be struck in taking decisions between competing alternatives, is it clear how and why the decisions were taken?  Does the sustainability appraisal show how the		reasoned justification in the DPD).	local plan identifies the main issues raised and a summary of the council's
sustainability considerations informed the	Can it be shown that the LPA's chosen approach is the most appropriate given the reasonable alternatives? Have the reasonable alternatives been considered and is there a clear audit trail showing how and why the preferred approach was arrived at? Where a balance had to be struck in taking decisions between competing alternatives, is it clear how and why the decisions were taken?  Does the sustainability appraisal show how the different options perform and is it clear that	setting out how alternatives were developed and evaluated, and the reasons for selecting the preferred strategy, and reasons for rejecting the alternatives. This should include options covering not just the spatial strategy, but also the quantum of development, strategic policies and development management policies.  • An audit trail of how the evidence base, consultation and SA have influenced the plan.  • Sections of the SA Report showing the assessment of options and	*Sustainability Appraisal for the TWLP

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
content of the DPD from the start?	options were developed and appraised.	
	<ul> <li>Any other documentation showing how alternatives were developed and evaluated, including a report on how sustainability appraisal has influenced the choice of strategy and the content of policies.</li> </ul>	

<sup>\*</sup>SA of Growth and distribution options ( was carried out in 2013 and is updated in the July 2015 and December 2015 SAs covering Reg 18 and Reg 19 stages, (D2b);

The SA shows how the various options perform against the published SA objectives, and how the SA has informed the preparation of policies set out in the plan;

**Effective:** the plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities. To be 'effective' a DPD needs to:

- Be deliverable
- Demonstrate sound infrastructure delivery planning
- Have no regulatory or national planning barriers to its delivery
- Have delivery partners who are signed up to it
- Be coherent with the strategies of neighbouring authorities
- Demonstrate how the Duty to Co-operate has been fulfilled
- Be flexible
- Be able to be monitored

#### Deliverable and Coherent

- Is it clear how the policies will meet the Plan's vision and objectives? Are there any obvious gaps in the policies, having regard to the objectives of the DPD?
- Are the policies internally consistent?

- Sections of the DPD which address delivery, the means of delivery and the timescales for key developments and initiatives.
- Confirmation from the relevant agencies that they support the
  objectives and the identified means of delivery, such as evidence
  that the plans and programmes of other bodies have been taken
  into account (e.g. Water Resources Management Plans and Marine

#### Relevant evidence:

\*TWLP Duty to Cooperate Statement (A6)

\*TWLP IDP (2015) (E3) Appendix A covers infrastructure provision,

Are there realistic timescales related to the objectives?     Does the DPD explain how its key policy objectives will be achieved?	<ul> <li>Plans).</li> <li>Information in the local development scheme, or provided separately, about the scope and content (actual and intended) of each DPD showing how they combine to provide a coherent policy structure.</li> <li>Section in the DPD that shows the linkages between the objectives and the corresponding policies, and consistency between policies (such as through a matrix).</li> </ul>	funding sources, and means of delivery (to support Policy SP4 criteria on supporting infrastructure);  The council has worked effectively with neighbouring LAs and agencies (inc. duty to cooperate bodies) on relevant strategic matters affecting the local plan, and this has covered a number of policy areas i.e transport, water, waste, minerals, biodiversity and landscape planning. This includes sign-up from a range of agencies as detailed in the DtC Statement;  The plan objectives plan have been grouped into seven Aims (derived from the borough profile and vision) which then frame the individual policies accordingly;  *Policy consistency has been tested through the SA process;
<ul> <li>Infrastructure Delivery</li> <li>Have the infrastructure implications of the policies clearly been identified?</li> <li>Are the delivery mechanisms and timescales for implementation of the policies clearly identified?</li> <li>Is it clear who is going to deliver the required infrastructure and does the timing of the provision complement the timescale of the policies?</li> </ul>	<ul> <li>A section or sections of the DPD where infrastructure needs are identified and the proposed solutions put forward.</li> <li>A schedule setting out responsibilities for delivery, mechanisms and timescales, and related to a CIL schedule where appropriate.</li> <li>Confirmation from infrastructure providers that they support the solutions proposed and the identified means and timescales for their delivery, or a plan for resolving issues.</li> <li>Demonstrable plan-wide viability, particularly in relation to the delivery of affordable housing and the role of a CIL schedule.</li> </ul>	Relevant evidence:  *TWLP IDP (2015) (E3);  The IDP was published alongside the publication version of the plan. It contains a full review of all relevant infrastructure required to support delivery of the local plan.  *TWLP Viability Study 2014 (C2d)
Co-ordinated Planning Does the DPD reflect the concept of spatial	Sections of the DPD that reflect the plans or strategies of the local authority and other bodies	The plan does reflect the concept of

planning? Does it go beyond traditional land use planning by bringing together and integrating policies for the development and use of land with other policies and programmes from a variety of agencies / organisations that influence the nature of places and how they function?	<ul> <li>Policies which seek to pull together different policy objectives</li> <li>Expressions of support/representations from bodies responsible for other strategies affecting the area</li> </ul>	spatial planning. The plan seeks to address wider issues locally i.e. poor health outcomes, and reflect wider priorities of partner organisations i.e. Marches LEP, the Local Strategic Partnership and NHS CCG
<ul> <li>Flexibility</li> <li>Is the DPD flexible enough to respond to a variety of, or unexpected changes in, circumstances?</li> <li>Does the DPD include the remedial actions that will be taken if the policies need adjustment?</li> </ul>	<ul> <li>Sections of the DPD setting out the assumptions of the plan and identifying the circumstances when policies might need to be reviewed.</li> <li>Sections of the annual monitoring report and sustainability appraisal report describing how the council will monitor:         <ul> <li>a. the effectiveness of policies and what evidence is being collected to undertake this</li> <li>b. changes affecting the baseline information and any information on trends on which the DPD is based</li> </ul> </li> <li>Risk analysis of the strategy and policies to demonstrate robustness and how the plan could cope with changing circumstances</li> <li>Sections within the DPD dealing with possible change areas and how they would be dealt with, including mechanisms for the rate of development to be increased or slowed and how that would impact on other aspects of the strategy and on infrastructure provision</li> <li>Sections of the DPD identifying the key indicators of success of the strategy, and the remedial actions which will be taken if adjustment is required.</li> </ul>	Relevant evidence:  * Telford & Wrekin Local Plan - Viability Study Jan 2016 (E2);  *SHLAA Viability Study 2014 (C2d);  The Monitoring section of the local plan deals with effectiveness of policy delivery, including relevant indicators;  Policy HO3 covers the housing trajectory and helping to make sure that is achieved, or tackled if delivery is below intended levels;
<ul> <li>Co-operation</li> <li>Is there sufficient evidence to demonstrate that the Duty to Co-operate has been undertaken appropriately for the plan being examined?</li> <li>Is it clear who is intended to implement each part of the DPD? Where the actions required are outside the direct control of the LPA, is</li> </ul>	<ul> <li>A succinct Duty to Co-operate Statement which flows from the strategic issues that have been addressed jointly. A 'tick box' approach or a collection of correspondence is not sufficient, and it needs to be shown (where appropriate) if joint plan-making arrangements have been considered, what decisions were reached and why.</li> <li>The Duty to Co-operate Statement could highlight: the sharing of ideas, evidence and pooling of resources; the practical policy</li> </ul>	Relevant evidence:  *TWLP Duty to Cooperate Statement(A6);  The DtC statement sets out the relevant strategic matters addressed through the local plan, and how, if

there evidence that there is the necessary commitment from the relevant organisation to the implementation of the policies?	outcomes of co-operation; how decisions were reached and why; and evidence of having effectively co-operated to plan for issues which need other organisations to deliver on, common objectives for elements of strategy and policy; a memorandum of understanding; aligned or joint core strategies and liaison with other consultees as appropriate.	necessary, those matters were dealt with in the plan;
<ul> <li>Monitoring</li> <li>Does the DPD contain targets, and milestones which relate to the delivery of the policies, (including housing trajectories where the DPD contains housing allocations)?</li> <li>Is it clear how targets are to be measured (by when, how and by whom) and are these linked to the production of the annual monitoring report?</li> <li>Is it clear how the significant effects identified in the sustainability appraisal report will be taken forward in the ongoing monitoring of the implementation of the plan, through the annual monitoring report?</li> </ul>	<ul> <li>Sections of the DPD setting out indicators, targets and milestones</li> <li>Sections of the current annual monitoring report which report on indicators, targets, milestones and trajectories</li> <li>Reference to any other reports or technical documents which contain information on the delivery of policies</li> <li>Sections of the current annual monitoring report and the sustainability appraisal report setting out the framework for monitoring, including monitoring the effects of the DPD against the sustainability appraisal</li> </ul>	Relevant evidence: The monitoring section of the local plan includes relevant indicators and targets (A1);
	enable the delivery of sustainable development in accordance with the populicy. Where there is a departure, there must be clear and convincing re	
<ul> <li>Does the DPD contain any policies or proposals which are not consistent with national policy and, if so, is there local justification?</li> <li>Does the DPD contain policies that do not add anything to existing national guidance? If so, why have these been included?</li> </ul>	<ul> <li>Sections of the DPD which explain where and how national policy has been elaborated upon and the reasons.</li> <li>Studies forming evidence for the DPD or, where appropriate, other information which provides the rationale for departing from national policy.</li> <li>Evidence provided from the sustainability appraisal (including reference to the sustainability report) and/or from the results of community involvement.</li> <li>Where appropriate, evidence of consistency with national marine policy as articulated in the UK Marine Policy Statement</li> <li>Reports or copies of correspondence as to how representations</li> </ul>	The TWLP makes reference to the NPPF and other guidance, as appropriate to support the emerging policies;  All policies are considered to be consistent with national policy;

have been considered and dealt with.	

#### Planning policy for traveller sites

Planning Policy for Traveller Sites was published in 23 March 2012 and came into effect on 27 March 2012. Circular 01/06: Planning for Gypsy and Traveller Caravan Sites and Circular 04/07: Planning for Travelling Showpeople have been cancelled. Planning Policy for Traveller Sites should be read in conjunction with the National Planning Policy Framework, including the implementation policies of that document.

The government's aim in relation to planning for traveller sites is:

To ensure fair and equal treatment for travellers, in a way that facilitates the traditional and nomadic life of travellers whilst respecting the interests of the settled community'.

Government's aims in respect of traveller sites are:

- That local planning authorities (LPAs) make their own assessment of need for the purposes of planning
- That LPAs work collaboratively, develop fair and effective strategies to meet need through the identification of land for sites
- Plan for sites over a reasonable timescale
- Plan-making should protect green belt land from inappropriate development
- Promote more private traveller site provision whilst recognising that there will always be those travellers who cannot provide their own sites
- Aim to reduce the number of unauthorised developments and encampments and make enforcement more effective.

In addition local planning authorities should:

- Include fair, realistic and inclusive policies
- Increase the number of traveller sites in appropriate locations with planning permission, to address under provision and maintain an appropriate level of supply
- Reduce tensions between settled and traveller communities in plan-making and decision-taking
- Enable provision of suitable accommodation from which travellers can access education, health, welfare and employment infrastructure
- Have due regard to protection of local amenity and local environment

Policy Expectations	Possible Evidence	Evidence Provided
Policy A: Using evidence to plan positively and manage development (para 6)		
Early and effective community engagement with both settled and traveller communities.	Early and effective engagement undertaken, including discussing travellers' accommodation needs with travellers themselves, their representative bodies and local support groups.	GTAA 2014 (C2f) confirms extensive engagement with gypsies and travellers. The council has consulted with all known national traveller organisations on the Local Plan. *Technical Paper – Gypsy & Traveller Accommodation (B2e)
Co-operate with travellers, their representative bodies and local support groups, other local authorities and relevant interest groups to prepare and maintain an up-to-date understanding of likely permanent and transit accommodation needs of their areas.	<ul> <li>Demonstration of a clear understanding of the needs of the traveller community over the lifespan of your development plan.</li> <li>Collaborative working with neighbouring local planning authorities.</li> <li>A robust evidence base to establish accommodation needs to inform the preparation of your local plan and make planning decisions.</li> </ul>	Refer GTAA 2014
Policy B: Planning for traveller sites (paras 7-11)		
Set pitch targets for gypsies and travellers and plot targets for travelling showpeople which address the likely permanent and transit site accommodation needs of travellers in your	<ul> <li>Identification, and annual update, of a supply of specific, deliverable sites sufficient to provide 5 years worth of sites against locally set target. Identification of a supply of specific, developable sites or broad locations for growth for years 6-10, and, where</li> </ul>	Pitch target in the Local Plan consistent with the GTAA (32 permanent and 11 transit pitches). Substantial progress

Policy Expectations	Possible Evidence	Evidence Provided
area, working collaboratively with neighbouring LPAs.  Set criteria to guide land supply allocations where there is identified need.  Ensure that traveller sites are sustainable economically, socially and environmentally.  Policy C: Sites in rural areas and the	<ul> <li>possible, for years 11-15.</li> <li>An assessment of the need for traveller sites, and where an unmet need has been demonstrated a supply of specific, deliverable sites been identified.</li> <li>Policy which takes into account criteria a-h of para 11</li> </ul>	has been made since GTAA (22 extra provided at Lodge Road and 14 expected to be created in 2017/18 at Ketley CRC).
when assessing the suitability of sites in rural or semi-rural settings LPAs should ensure that the scale of such sites do not dominate the nearest settled community.		Not necessary to allocate sites in the countryside althouth the GTAA acknowledges that some travellers live in rural settlements.
Policy D: Rural exception sites (para 13)		
If there is a lack of affordable land to meet local traveller needs, LPAs in rural areas, where viable and practical, should consider allocating and releasing sites solely for affordable travellers' sites.	If a rural exception site policy is used, and if so clarity that such sites shall be used for affordable traveller sites in perpetuity.	Not a relevant matter for a predominantly urban local authority. Policy HO11 covers housing exceptions appropriate for permanent settled housing.
Policy E: Traveller sites in Green Belt (paras 14-15)		
Traveller sites (both permanent and temporary) in the Green Belt are inappropriate development.	<ul> <li>Green Belt boundary revisions made in response to a specific identified need for a traveller site, undertaken through the plan making process.</li> </ul>	No Green Belt in Telford & Wrekin. N/A

Policy Expectations	Possible Evidence	Evidence Provided
Exceptional limited alteration to the defined Green Belt boundary (which might be to accommodate a site inset within the Green Belt) to meet a specific, identified need for a traveller site should be done only through the plan-making process.		
Policy F: Mixed planning use traveller sites (paras 16-18)		
Local planning authorities should consider, wherever possible, including traveller sites suitable for mixed residential and business uses, having regard to the safety and amenity of the occupants and neighbouring residents.	<ul> <li>Consideration of the need for sites for mixed residential and business use (having regard to safety and amenity of the occupants and neighbouring residents), or separate sites in close proximity to one another.</li> <li>N.B. Mixed use should not be permitted on rural exception sites</li> </ul>	Criteria for sites in HO9 are positively prepared and allow theoretically for travellers accommodation on a mixed use site.
Policy G: Major development projects (para 19)		
Local planning authorities should work with the planning applicant and the affected traveller community to identify a site or sites suitable for relocation of the community if a major development proposal requires the permanent or temporary relocation of a traveller site.	Where a major development proposal requires the permanent or temporary relocation of a traveller site, the identification of a site or sites suitable for re-location of the community.	N/a

Soundness Self-Assessment Checklist

Integration of marine and terrestrial planning

As the UK marine area and marine plan area boundaries extend up to the level of mean high water spring tides while terrestrial planning boundaries generally extend to mean low water spring tides (including estuaries), the marine plan area will physically overlap with that of some terrestrial plan. Local authorities with any tidal frontage, even if far inland and not conventionally regarded as coastal, must therefore take full account of the MMO, the MPS and marine plans under S.58 of the Marine and Coastal Access Act and the Duty to Co-operate in Section 110 of the Localism Act 2011. A full list of the local planning authorities whose areas overlap with the UK marine area appears in Appendix One.

Furthermore, the Duty to Co-Operate requires all local planning authorities, even if landlocked, to take account, where relevant, of the MMO's plans and activities when preparing their Local Plans. Finally, the NPPF requires LPAs to take the MPS into account under the tests of soundness (specifically, to test if an emerging DPD is consistent with national policy, which includes the MPS).

The Marine and Coastal Access Act 2009 (the Act) provided for the introduction of a marine planning system for England's inshore and offshore marine area, establishing the Secretary of State as the Marine Planning Authority for these areas. The Act also provided for the establishment of the Marine Management Organisation (MMO) and for the Secretary of State to delegate various planning functions. The planning functions including preparation and review were delegated to the MMO in 2010. The Act also provided for the adoption of the UK Marine Policy Statement (MPS). The MPS was adopted on 18 March 2011 and provides the policy framework for marine planning and for all decisions likely to affect the marine area.

There are eleven plan areas in English waters, for each of which a Marine Plan will be prepared by the MMO and adopted by the Secretary of State for the Environment, Food and Rural Affairs.

In practical terms, all activities undertaken in the marine area require land based infrastructure, without which our ability to benefit economically and socially from activities in the marine area would be extremely limited.

The UK Government's vision for the marine environment, as articulated in the MPS, is:

'clean, healthy, safe, productive and biologically diverse oceans and seas'.

In the absence of a marine plan prepared by the MMO and adopted by the Secretary of State the MPS is the relevant marine policy document. Where a marine plan has been adopted both the MPS and the Marine Plan are relevant marine policy documents for the marine plan area.

As articulated in the Marine and Coastal Act and the MPS, the Government aims for the MPS and marine planning systems to sit alongside and interact with existing planning regimes across the UK. Specifically, s.58 of the Marine and Coastal Access Act requires all<sup>1</sup> public bodies to:

- take authorisation or enforcement decisions that affect or might affect the UK marine area in accordance with the MPS and relevant Marine Plans, unless relevant considerations indicate otherwise
- state their reasons where authorisation or enforcement decisions are not taken in accordance with the MPS and relevant Marine Plans
- have regard to the MPS and relevant Marine Plans when taking decisions that affect or might affect the UK marine area which are not authorisation or enforcement decisions<sup>2</sup>

In addition, the MPS seeks integration of marine planning and the terrestrial planning system through:

- Consistency between marine and terrestrial policy documents and guidance
- Liaison between respective responsible authorities for terrestrial and marine planning, including in plan development, implementation and review stages
- Sharing the evidence base and data where relevant and appropriate so as to achieve consistency in the data used in plan making and decisions These aims are further supported by footnote 36 in the NPPF.

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<sup>&</sup>lt;sup>1</sup> Like the Duty to Co-Operate, no distinction is made by the Marine and Coastal Access Act between public authorities with a tidal frontage and those without. Emphasis is placed on the likelihood of the decision being made affecting the marine area.

<sup>&</sup>lt;sup>2</sup> For example, decisions about what representations they should make as a consultee or about what action they should carry out themselves.

Policy Expectations	Possible Evidence	Evidence Provided		
Key requirements under the Duty to Co-Operate				
Consistency between marine and terrestrial policy documents and guidance	<ul> <li>Demonstration of consistency of aim between relevant local plan policies and marine policy documents (i.e. the MPS and any relevant adopted marine plans)</li> <li>Proof of collaborative working with the MMO and that the MPS has been taken into account.</li> </ul>	Not a strategic issue for Telford and Wrekin. The council contacted the Marine Management Organisation. No issues raised.		
Liaison between respective authorities responsible for terrestrial and marine planning, including in plan development, implementation and review stages	<ul> <li>Early and effective policy development engagement undertaken, including discussions with the MMO</li> <li>Evidence of iteration of policies and plans as a result of engagement with the MMO</li> <li>Evidence of engagement with the MMO in relation to monitoring, implementation and throughout the policy cycle</li> <li>Support of integrated coastal management (ICM) in coastal areas in line with the requirements of the MPS</li> </ul>	N/a		
Sharing the evidence base and data where relevant and appropriate so as to achieve consistency in the data used in plan making and decisions	<ul> <li>Evidence that the LPA has shared or provided relevant data to the MMO that can help inform Marine Plans or MPS review</li> <li>Demonstration that local plan policy has been underpinned by data provided by the MMO or the MPS</li> <li>Explicit cross-referencing in local plan to MPS, the MMO, their roles, and relevant marine plans</li> </ul>	N/a		

Policy Expectations	Possible Evidence	Evidence Provided	
Marine Policy Statement- Chapter 2: General Principles for Decision-Making <sup>3</sup>			
Sections 2.1 -2.2: The UK vision for the marine environment			
The UK vision for the marine environment ('clean, healthy, safe, productive and biologically diverse oceans and seas')  Achieving the vision through marine planning	<ul> <li>Reference in DPD where appropriate to UK vision for the marine environment</li> <li>Contribution to the vision through local plan policies and supporting text</li> </ul>	N/a	
Section 2.4: Considering benefits and adverse effects in marine planning			
Consider benefits and adverse effects of plan policies	Consideration of benefits and adverse effects of policy on the marine area as appropriate within the DPD's sustainability appraisal	N/a	
Section 2.5: Economic, social and environmental considerations	•		
Contribute to the objectives of relevant EU Directives (Marine Strategy Framework Directive and Water	<ul> <li>Reference to relevant EU Directives in DPD and sustainability appraisal</li> <li>Consideration of contribution of DPD policies to the objectives of</li> </ul>	N/a	

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<sup>&</sup>lt;sup>3</sup> As the Marine Policy Statement was not targeted specifically at terrestrial planning authorities, some of its sections are, in practice, relevant to marine planning authorities only and/or there is already a comprehensive policy framework governing terrestrial development (e.g. energy infrastructure), Where this is considered to be the case, i.e. where it is considered likely that a terrestrial planning DPD would be found sound without referencing that section, the section in question has been omitted from this checklist.

Policy Expectations	Possible Evidence	Evidence Provided		
Framework Directive)	relevant EU Directives			
Marine Policy Statement- Chapter 3: Policy Objectives for Key Activities				
3.1 Marine Protected Areas				
Incorporate identified areas and features of importance for nature conservation  Activities or developments that may result in adverse impacts on biodiversity should be designed or located to avoid such impacts	<ul> <li>Identification of relevant areas and features of importance for nature conservation within relevant marine plan area(s)</li> <li>Consideration of impacts of policy and/or terrestrial development on those areas and features of importance</li> <li>Measures to mitigate, monitor and manage negative impacts on those areas and features of importance</li> </ul>	Not relevant for T&W. Contacted the Marine Management Organisation. No issues raised.		
3.4 Ports and shipping				
Take into account and seek to minimise any negative impacts on shipping activity, freedom of navigation and navigational safety  Protect the efficiency and resilience of continuing port operations	<ul> <li>Evidence that policy with potential impact on ports and shipping minimises negative impacts on sector</li> <li>Where relevant, evidence that economic, employment and transport policies are protective of ports and shipping sector</li> </ul>	N/a		
3.8 Fisheries				
Consider potential economic, social and environmental impacts of other developments on fishing activity	Where relevant, evidence that other policies minimise negative impacts on fishing activity and/or aquaculture	N/a		
3.9 Aquaculture				

Policy Expectations	Possible Evidence	Evidence Provided
Consider the benefits of encouraging the development of efficient, competitive and sustainable aquaculture industries	Where relevant, evidence that the benefits of aquaculture industry development have been considered	Poilcy EC3 supports rural diversification. Rural settlement paper does not reveal aquaculture to be a substanti ve local issue.
3.10 Surface water management and waste water treatment and disposal		
Maximise opportunities for co- existence of waste water infrastructure with other activities in the marine environment	<ul> <li>Reference to and consideration of the co-existence of waste water infrastructure with other marine activities, including the potential for waste water infrastructure to mitigate marine impacts through design or location</li> </ul>	N/a
3.11 Tourism and recreation		
Consider the potential for tourism and recreation in the marine environment and the benefits this will bring to the economy and local communities	<ul> <li>Where relevant, reference to marine tourism and recreation</li> <li>Evidence that the potential for marine tourism and recreation has been recognised in plan-making</li> </ul>	N/a

Appendix One

This is an alphabetical list of all local planning authorities in England whose area overlaps with the UK marine area.

Adur City of Westminster Havant North Tyneside

Allerdale Colchester Havering North York Moors National Park

Arun Copeland Horsham Northumberland

BaberghCornwallHounslowNorwichBarking and DagenhamCounty DurhamHuntingdonshirePooleBarrow-in-FurnessDartfordIpswichPreston

Basildon Doncaster Isle of Wight Purbeck

Bassetlaw Dover Isles of Scilly Redcar and Cleveland
Bexley East Cambridgeshire Kensington and Chelsea Richmond upon Thames

Blackpool East Devon King's Lynn and West Norfolk Rochford
Boston East Lindsey Lake District National Park Rother

Pour pomouth Scarborous

Bournemouth East Riding of Yorkshire Lambeth Scarborough **Broadland** Eastbourne Lancaster Sedgemoor Eastleigh Sefton **Broads Authority** Lewes Canterbury Exeter Lewisham Selby

CarlisleExmoor National ParkLiverpoolShepwayCastle PointFarehamMaidstoneSouth CambridgeshireChelmsfordFenlandMaldonSouth Downs National Park

Cheshire West and Chester Fylde Medway South Gloucestershire

Middlesbrough Chichester Gateshead South Hams Chorley Gloucester **New Forest** South Holland Christchurch Gosport **New Forest National Park** South Lakeland City of London Gravesham Newark and Sherwood South Norfolk City of Brighton and Hove Newcastle upon Tyne **Great Yarmouth** South Ribble

City of Bristol Greenwich Newham South Ribble
City of Kingston upon Hull Halton North Devon South Tyneside

City of Peterborough Hambleton North East Lincolnshire Southend-on-Sea

City of Plymouth Hammersmith and Fulham North Lincolnshire Southwark

City of Portsmouth Hartlepool North Norfolk Stockton-on-Tees

City of Southampton Hastings North Somerset Stroud



Sunderland

Swale

**Taunton Deane** 

Teignbridge

Tendring

Test Valley

Thanet

Thurrock

Tonbridge and Malling

Torbay

Torridge

**Tower Hamlets** 

Wandsworth

Warrington

Waveney

Wealden

West Devon

West Dorset

West Lancashire

West Lindsey

**West Somerset** 

Weymouth and Portland

Winchester

Wirral

Worthing

Wyre

York